

Message Text

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ACTION EUR-12

INFO OCT-01 IO-10 ISO-00 CU-02 AF-06 NEA-09 ERDA-05

CIAE-00 H-02 INR-07 L-02 NSAE-00 OIC-02 OMB-01 PA-01

PM-03 PRS-01 SAJ-01 SAM-01 SP-02 SS-15 USIA-06

TRSE-00 NSC-05 ACDA-05 BIB-01 /100 W

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R 141635Z MAR 75

FM USMISSION NATO

TO SECSTATE WASHDC 629

SECDEF WASHDC

INFO ALL NATO CAPITALS 5131

USDEL MBFR VIENNA

USDEL SALT II VIENNA

USCINCEUR

USNMR SHAPE

AMEMBASSY MOSCOW

USMISSION GENEVA

S E C R E T USNATO 1428

E.O. 11652: GDS

TAGS: MPOL, NATO, CSCE

SUBJ: CSCE: STAGE III AND REFORGER

GENEVA FOR USDEL CSCE

SUMMARY: ALTHOUGH CSCE STAGE III TIMING AND LEVEL OF PARTICIPATION ARE NOT YET CERTAIN, MISSION BELIEVES WASHINGTON SHOULD TAKE REFORGER 75 EXERCISE INTO ACCOUNT IN U.S. PLANNING FOR EVENTUAL CSCE FINALE, WHILE POSSIBLE OVERLAP BETWEEN CSCE STAGE III AND REFORGER 75 PRESENTS SOME POTENTIAL DIFFICULTIES, IT OFFERS OPPORTUNITIES AS WELL. END SUMMARY.

1. REFORGER 75 PROMISES TO BE MOST AMBITIOUS IN EXERCISE SERIES TO DATE. AS APPROVED BY JCS, EXERCISE WOULD BEGIN IN EARLY OCTOBER. IN ADDITION TO DEMONSTRATING DEPLOYMENT OF SIZABLE U.S. SECRET

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COMBAT FORCE TO CENTRAL EUROPE FOR MAJOR FIELD EXERCISE, THIS YEAR'S REFORGER WILL DEMONSTRATE FLEXIBILITY OF OUR REINFORCEMENT CAPABILITY BY EMPLOYING PART OF U.S. REFORGER FORCE IN EXERCISES IN NORTHAG SECTOR, AS WELL AS CROSS-REINFORCING

4 ATAF WITH 2 ATAF IN SUPPORT OF NORMAL REFORGER FIELD TRAINING EXERCISE (FTX). THERE IS ALSO POSSIBILITY OF DEMONSTRATING FLEXIBILITY OF NATO NAVAL FORCES BY USE OF U.S. MARINE AMPHIBIOUS UNIT (MAU) IN NORTHAG AREA. WE UNDERSTAND THAT SACEUR IS INITIATING NECESSARY PLANNING TO INTEGRATE THE VARIOUS U.S. FORCES, INCLUDING REFORGER ELEMENTS, INTO HIS ACE FIELD TRAINING AND COMMAND POST EXERCISE IN FALL OF 1975.

2. IN MISSION VIEW, IT IS IMPORTANT THAT WASHINGTON AND ALLIANCE TAKE POLITICAL/MILITARY/PUBLIC TREATMENT ASPECTS OF POSSIBLE CSCE-REFORGER RELATIONSHIP FULLY INTO ACCOUNT IN PLANNING FOR BOTH EVENTS. ON THE SURFACE THERE IS NO REASON WHY CSCE STAGE III SHOULD IMPACT ADVERSELY ON REFORGER 75, OR VICE VERSA. PRESEUMABLY, ANY CSCE AGREEMENT ON A MANEUVERS CBM WILL NOT IMPOSE LIMITATIONS ON SCOPE AND LOCATION OF NATIONAL OR ALLIANCE MANEUVERS. EVEN SO, NATO MIGHT WELL WISH TO AVOID A SITUATION WHERE ITS HEADS OF GOVERNMENT AND/OR FOREIGN MINISTERS WERE ASSEMBLED AT HELSINKI AT THE VERY MOMENT THAT REFORGER 75 WAS IN FULL SWING.

3. HOWEVER, IF CSCE STAGE III TAKES PLACE PRIOR TO REFORGER 75 AND CSCE AGREEMENT CONTAINS SOLID CBM ON ADVANCE NOTIFICATION, REFORGER 75 COULD PROVIDE EARLY OPPORTUNITY FOR U.S. AND ITS NATO ALLIES TO SET POSITIVE EXAMPLE OF COMPLIANCE WITH CBM PROVISION. FULL COMPLIANCE WITH LETTER OF PROVISION MIGHT NOT BE POSSIBLE IF TIME BETWEEN SIGNATURE OF CSCE AGREEMENT AND REFORGER 75 IS TOO SHORT TO MEET TIME REQUIREMENTS FOR ADVANCE NOTIFICATION; BUT THIS COULD BE HANDLED, PERHAPS, BY PROVIDING NOTIFICATION PROMPTLY AFTER SIGNATURE.

4. TIMING FOR CSCE STAGE III IS NOT A MATTER FOR UNILATERAL U.S. OR NATO DECISION.
IF OVERLAP BETWEEN TWO EVENTS DOES OCCUR, IN MISSION VIEW NATO SHOULD PROCEED FORTHRIGHTLY WITH REFORGER EXERCISE. IN THAT EVENT IT WOULD BE NECESSARY TO TAKE STEPS TO HEAD OFF ANY POSSIBLE ADVERSE PUBLIC RELATIONS EFFECTS. ONE SUCH STEP COULD BE FULL COMPLIANCE WITH CBM PROVISION CONCERNING MILITARY
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MANEUVERS PRIOR TO CONVENING OF STAGE III. THIS WOULD ALLOW NATO TO DEVELOP THEME, FOR PUBLIC COMSUMPTION AND FOR PRIVATE CONVERSATIONS WITH EAST, THAT: A) REFORGET IS RECURRING EXERCISE, B) PLANNING FOR REFORGER 75 STARTED ALMOST AS SOON AS REFORGER 74 TERMINATED, AND C) AS EARNEST OF ITS COMMITMENT TO DETENTE, NATO IS COMPLYING FULLY WITH CBM PROVISION ON MILITARY MANEUVERS PRIOR TO FORMAL SIGNATURE OF CSCE DOCUMENT.

5. WASHINGTON MIGHT WISH TO CONSIDER A COURSE OF ACTION SIMILAR TO ABOVE IF TIME BETWEEN STAGE III AND REFORGER 75 IS SHORT, E.G., IF STAGE III TAKES PLACE IN LATE SUMMER, WE MIGHT GIVE ADVANCE NOTIFICATION AND ISSUE INVITATIONS FOR OBSERVERS

PRIOR TO SIGNATURE OF CSCE AGREEMENT. EVEN IF STAGE III TAKES
PLACE WELL BEFORE REFORGER 75, WE SHOULD LAY GROUNDWORK FOR
DEMONSTRATING THAT NATO IS PREPARED TO CONFORM FULLY TO
LETTER AND SPIRIT OF CSCE AGREEMENT.BRUCE

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<< END OF DOCUMENT >>

Message Attributes

Automatic Decaptioning: X
Capture Date: 18 AUG 1999
Channel Indicators: n/a
Current Classification: UNCLASSIFIED
Concepts: n/a
Control Number: n/a
Copy: SINGLE
Draft Date: 14 MAR 1975
Decaption Date: 01 JAN 1960
Decaption Note:
Disposition Action: RELEASED
Disposition Approved on Date:
Disposition Authority: GarlanWA
Disposition Case Number: n/a
Disposition Comment: 25 YEAR REVIEW
Disposition Date: 28 MAY 2004
Disposition Event:
Disposition History: n/a
Disposition Reason:
Disposition Remarks:
Document Number: 1975NATO01428
Document Source: ADS
Document Unique ID: 00
Drafter: n/a
Enclosure: n/a
Executive Order: 11652 GDS
Errors: n/a
Film Number: n/a
From: NATO
Handling Restrictions: n/a
Image Path:
ISecure: 1
Legacy Key: link1975/newtext/t19750398/abbrzitk.tel
Line Count: 115
Locator: TEXT ON-LINE
Office: n/a
Original Classification: SECRET
Original Handling Restrictions: n/a
Original Previous Classification: n/a
Original Previous Handling Restrictions: n/a
Page Count: 3
Previous Channel Indicators:
Previous Classification: SECRET
Previous Handling Restrictions: n/a
Reference: n/a
Review Action: RELEASED, APPROVED
Review Authority: GarlanWA
Review Comment: n/a
Review Content Flags:
Review Date: 07 APR 2003
Review Event:
Review Exemptions: n/a
Review History: RELEASED <07 APR 2003 by KelleyW0>; APPROVED <12 AUG 2003 by GarlanWA>
Review Markings:

Margaret P. Grafeld
Declassified/Released
US Department of State
EO Systematic Review
05 JUL 2006

Review Media Identifier:
Review Referrals: n/a
Review Release Date: n/a
Review Release Event: n/a
Review Transfer Date:
Review Withdrawn Fields: n/a
Secure: OPEN
Status: NATIVE
Subject: CSCE: STAGE III AND REFORGER
TAGS: MPOL, NATO, CSCE
To: STATE
SECDEF INFO ALL NATO CAPITALS
MBFR VIENNA
SALT II VIENNA
USCINCEUR
USNMR SHAPE

MOSCOW

GENEVA

Type: TE

Markings: Margaret P. Grafeld Declassified/Released US Department of State EO Systematic Review 05 JUL 2006